

COUNTY GOVERNMENT OF MANDERA



PUBLIC PARTICIPATION REPORT FOR THE COUNTY TRADE LICENSING BILL, 2025

DECEMBER 2025

**DEPARTMENT OF TRADE AND COOPERATIVES DEVELOPMENT
COUNTY GOVERNMENT OF MANDERA
P.O Box 13 - 70300
MANDERA, KENYA**

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1.0 INTRODUCTION

The County Department of Trade and Cooperatives Development conducted public participation on the Mander County Trade Licensing Bill, 2025, a proposed legislation intended to establish a legal framework for the regulation of trade licensing within Mander County.

The bill seeks to:

- Provide a structured trade licensing framework;
- Establish the County Trade Licensing Unit;
- Provide clear procedures for application, issuance, suspension, and cancellation of licenses;
- Establish an appeals mechanism;
- Promote compliance while supporting business development.
- Promote ease of doing business.

1.1 Constitutional and Legal Provisions for Public Participation

Article 1(2) of the Constitution of Kenya, 2010, states that all sovereign power belongs to the people of Kenya, who may exercise their sovereignty directly or through their elected representatives.

Article 10(2) emphasizes national values and principles of governance, including democracy, public participation, inclusiveness, good governance, integrity, transparency, and accountability.

Section 87 and 115 of the County Governments Act, 2012 that spells out principles of citizen participation and the role of the public in policy making.

Section 7 of part 2 of the Fourth Schedule to the Constitution assigns trade development and regulation as a county government function. It provides that counties are responsible for:

- a) Markets
- b) Trade licenses
- c) Fair trading practices
- d) Local tourism
- e) Cooperative societies

1.2 Objectives of Public Participation

The rationale for public participation is rooted in the constitutional principle of sovereignty vested in the people of Kenya. The key objectives include:

- Strengthening democracy and good governance through direct public engagement in decision-making.
- To present the proposed Trade licensing bill
- Sensitize the public on the proposed Trade licensing bill.
- Obtain views, comments, and recommendations from stakeholders.
- Promote transparency and inclusivity in policy formulation.
- Ensure the Bill reflects the needs of the business community.

1.3 Methodology of the Public Participation

The Department adopted various approaches including public Barazas in all constituencies, consultative forums with traders' associations, stakeholder meetings with market leaders and oral submissions during public forums.

Public participation forum was conducted on 22nd December 2025.

The areas covered are the Six constituencies of:

- Mandera East
- Mandera West
- Mandera North
- Mandera South
- Banisa
- Lafey.

2.0 Public Views raised

2.1 Mandera East

- Strong support for digitization which was under Clause 24 on electronic system.
- There was a request for faster license processing. The public requested for 7 days instead of the 14 in the bill.
- The public were concerned over multiple inspections by different officers including Municipality and Trade departments.
- The majority of stakeholders supported the bill and how it brings order to licensing processes and formalizes the appeals mechanism.
- There was a request for clarity on classification of businesses under Clause 23.
- There was a concern about market stall fees in bus park and ESP/Miraa market in Mandera town.
- The public had concerns about penalties being too harsh for small-scale traders.
- The Department responded that penalties are intended to promote compliance and awareness will precede enforcement.
- On Clause 13 and Second schedule about License fees, the public raised views about affordability for small traders and proposal for differentiated fees for informal traders.
- Concern about duplication of licenses for cross-border traders.
- There was a request for clear dispute resolution mechanism.

2.2 Mandera West

- The stakeholders were concerned about duplication of licenses for cross-border traders.
- There was a request for special consideration for small border traders.
- A proposal for seasonal licenses for livestock traders.
- Appeal timelines welcomes but request for awareness creation.

2.3 Mandera North

- There was support for requirement to display licenses under Clause 21 of the bill.
- There were concerns about the conduct of some enforcement and trade officers.
- There was a request for reduced fees for informal traders.
- Proposal for mobile licensing services.

2.4 Mandera South

- There was a strong support for establishment of Licensing Unit
- Concern over compliance requirements especially on health and sanitation.
- Request for coordination with other agencies.
- Proposal for simplified application forms for low-literacy traders.

2.5 Banisa

- Low awareness of licensing requirements among members of the society.
- Request for phased enforcement.
- Concern that penalties may affect small businesses.
- There was support for Appeals Committee establishment.

2.6 Lafey

- Request for flexible payment options.
- Concern about travel distance to licensing offices.
- Support for digital systems.
- Request for quarterly engagement with Traders as stipulated in Clause 28

3.0 Emerging Issues

- Need for continuous engagement with traders (Clause 28).
- Gradual implementation of electronic licensing.
- Protection of micro and small enterprises.
- Clear communication of all licensing classifications.

4.0 Challenges Encountered

- Low literacy levels among some traders.
- The stakeholders in the wards could not attend the public participation forum.
- Misconception that the Bill introduces new taxes.

5.0 Conclusion



- The Department confirms that adequate public participation was conducted in compliance with constitutional and statutory requirements.
- The views collected were largely supportive of the bill with recommendations aimed at improving implementation rather than opposing the legislative framework.
- The Department recommends that the Manderu County Trade Licensing Bill, 2025 be submitted to the County Executive Committee for approval and onward transmission to the County Assembly for consideration.

ANNEXURES

Annex 1: Pictures from Public Participation Forum



Annex 2: Gazette Notice

		REPUBLIC OF KENYA			
MANDERA COUNTY GOVERNMENT					
PUBLIC PARTICIPATION FOR COUNTY TRADE LICENSING BILL, 2025					
<p>Mandera County Government is in the process of preparing its County trade-licensing bill, 2025. Pursuant to provisions of section 7 part 2 of the fourth schedule to the Constitution of Kenya. The participation of the people in decision making processes is one of the national values and principles of governance as provided for in Article 10 (2) (a).</p> <p>Mandera County Government through its Trade Department invites members of the public, professional groups, religious leaders and interested stakeholders including special needs persons, women and youth to send their representatives to participate as scheduled here under and submit their memorandums to the email address: trade@mandera.go.ke</p>					
DATE	CONSTITUENCY	VENUE	TIME		
22/12/2025	Mandera East	Mandera Peace Hall	9.00 A.M.		
22/12/2025	Mandera North	Rhamu Social Hall	9.00 A.M.		
22/12/2025	Banisa	Banisa Social Hall	9.00 A.M.		
22/12/2025	Mandera West	Takaba Social Hall	2.00 P.M.		
22/12/2025	Mandera South	Elwak Social Hall	2.00 P.M.		
22/12/2025	Lafey	Lafey Social Hall	10.00 A.M.		
ADAN DAGANE HAMUD					
CECM TRADE AND CO-OPERATIVE DEVELOPMENT					

Annex 3: Attendance Sheet



ATTENDANCE LIST

ACTIVITY: PUBLIC PARTICIPATION FOR COUNTY TRADE LICENSING BILL, 2025

VENUE: Mander West DATE: 22/12/2025

S/NO	NAME	ID NUMBER	WARD	SIGNATURE
1	Isack Abdin Elmo	2976341	Maka South	[Signature]
2	Said Abdulkadir	25094872	TKR South	[Signature]
3	Abdullahi Mohid	21404526	Takada	[Signature]
4	Abdi M. Dube	26663377	Takada	[Signature]
5	Abraham Abdullahi	21047364	Takada	[Signature]
6	Aliyad Ibrahim	640394	Kandha	[Signature]
7	Nuria Mady	0209709	Takada S	[Signature]
8	Kadhe Yusuf	3123542	Arush	[Signature]
9	Zamzam Ahmed	22685365	Takada	[Signature]
10	Kybrah Atio Abd	29228548	Takada S	[Signature]
11	Abi Karim A. Hassan	3986404	Takada	[Signature]
12	Abdi Karim Nur	5759519	Makda S	[Signature]
13	Abdirahman M. Hussein	2301604	Kandha	[Signature]
14	Muhammad Qumbe Gwadi	3110659	Takada	[Signature]
15	Hassan Idris Isace	5759028	Takada	[Signature]
16	Isack Abd. Kadi	0542842	Takada	[Signature]
17	Abinor T. T	0209657	Kandha	[Signature]
18	Abd. Hussein Abd	0543357	Makda S	[Signature]
19	Abas Subhan Gadi	0045785	Takada S	[Signature]
20	Abdi A. Mohamed	2695646	Takada	[Signature]
21	Muhammad H. Yusuf	5870263	Takada	[Signature]



ATTENDANCE LIST

ACTIVITY: PUBLIC PARTICIPATION FOR COUNTY TRADE LICENSING BILL, 2025

VENUE: Lafey DATE: 22/12/2025

S/NO	NAME	ID NUMBER	WARD	SIGNATURE
1	Abdullahi Mohamed	24107647	Lafey	[Signature]
2	Abdirahman Bunt	30347668	Lafey	[Signature]
3	Katir Abdi	32000014	Lafey	[Signature]
4	Harad Bisher	11193729	Sala	[Signature]
5	Kilaw Nade	23416631	Lafey	[Signature]
6	Abdi Ali	22765193	Sala	[Signature]
7	Abdi Usake	11198010	Lafey	[Signature]
8	Shaban Harad	2098396	Lafey	[Signature]
9	Muhammad Mohamed	22870514	Lafey	[Signature]
10	Isag Tefw	1002152	Lafey	[Signature]
11	Mohamed Mukh	23683449	Lafey	[Signature]
12	Abdirahman Nadeh	13003815	Lafey	[Signature]
13	Ali Mohamed	6284836	Lafey	[Signature]
14	Hassan Mohamed	3203549	Lafey	[Signature]
15	Hassan Adan Abdi	5760280	Lafey	[Signature]
16	Abdirahman Mohamed	3686099	Lafey	[Signature]
17	Adan Hassan	1333064	Lafey	[Signature]
18	Maryam Ali	38232778	Lafey	[Signature]
19	Maimuna Omar	31925617	Lafey	[Signature]
20	Abdi Baw	00373331	Sala	[Signature]
21	Abdullahi Hussein	5070793	Lafey	[Signature]



ATTENDANCE LIST

ACTIVITY: PUBLIC PARTICIPATION FOR COUNTY TRADE
 LICENSING BILL, 2025

VENUE: Banisa DATE: 22/12/2015

S/NO	NAME	ID NUMBER	WARD	SIGNATURE
1	Ali Mohamed A.	03025403	Banisa	[Signature]
2	Mohamed Yusuf Ali	0013948	Banisa	[Signature]
3	Abdullahi Ibrahim Abubakar	1193259	Kilindini	[Signature]
4	Adan Ali Isack	21226662	Deriyab	[Signature]
5	Mohamed Elyu Kamban	0543207	Banisa	[Signature]
6	Isack Abdi Hassan	26258913	Banisa	[Signature]
7	Samia Ali Yaxow	9815259	Kilindini	[Signature]
8	Nurud Din Maito	0592723	Banisa	[Signature]
9	Musey Hassan Abdi	0719397	Banisa	[Signature]
10	Abdullahi Ibrahim Abubakar	1300252	Deriyab	[Signature]
11	Abdullahi M. Adig	2028905	Deriyab	[Signature]
12	Abdullahi A. Elappi	2162856	Deriyab	[Signature]
13	Abdullahi M. Ali	22208545	Milkeran	[Signature]
14	Adan Abdullahi Isack	12428069	Banisa	[Signature]
15	Adan Nurud Din	3444386	Banisa	[Signature]
16	Isack Ibrahim	3444442	Kilindini	[Signature]
17	Adanura Ali Ali	0196098	Banisa	[Signature]
18	Makia Hassan Isack	07006988	Banisa	[Signature]
19	Musey Maito	128459	Banisa	[Signature]
20	Yusuf Maito Isack	1242281	Kilindini	[Signature]
21	Musey Hassan Isack	8700656	Banisa	[Signature]



ATTENDANCE LIST

ACTIVITY: PUBLIC PARTICIPATION FOR COUNTY TRADE
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VENUE: Mandera North DATE: 22/12/2015

S/NO	NAME	ID NUMBER	WARD	SIGNATURE
1	Mohamed Adan	2029111	Banisa	[Signature]
2	Mohamed Hassan	7290980	Banisa	[Signature]
3	Adan Isack	3421328	Banisa	[Signature]
4	Mohamed Isack	39931083	Banisa	[Signature]
5	Mohamed Isack	001322	Banisa	[Signature]
6	Yusuf Hassan	2020170	Deriyab	[Signature]
7	Mohamed Hassan	2691181	Ashabi	[Signature]
8	Adan Isack	608551	Banisa	[Signature]
9	Yusuf Ali	2917000	Kilindini	[Signature]
10	Musey Hassan	1151015	Banisa	[Signature]
11	Musey Hassan	2160788	Banisa	[Signature]
12	Musey Hassan	0018669	Mandera	[Signature]
13	Musey Hassan	1151001	Banisa	[Signature]
14	Musey Hassan	20288699	Banisa	[Signature]
15	Musey Hassan	0016750	Banisa	[Signature]
16	Musey Hassan	3208201	Banisa	[Signature]
17	Musey Hassan	0706911	Banisa	[Signature]
18	Musey Hassan	3208459	Banisa	[Signature]
19	Musey Hassan	1241181	Ashabi	[Signature]
20	Musey Hassan	5091791	Ashabi	[Signature]
21	Musey Hassan	1002907	Banisa	[Signature]



ATTENDANCE LIST

ACTIVITY: PUBLIC PARTICIPATION FOR COUNTY TRADE LICENSING BILL, 2025

VENUE: Manders South DATE: 22/12/2025

S/NO	NAME	ID NUMBER	WARD	SIGNATURE
1.	Amr Ibrahim Hassan	21666953	Elsona	
2.	Ali Isack Saban	23492553	Elsona	
3.	Fatih Alhadiq Ma'id	29286984	Elwak north	
4.	Abdulaziz Hassan Abdi	38958945	Kutulo	
5.	Mahamed Hassan Isack	7478088	Elwak south	
6.	Rahma Ma'id Jital	12450239	Elwak south	
7.	Muhammedkheir Mahamad	33895706	Kutulo	
8.	Muhammad Mohamed Hassan	35382844	Elwak north	
9.	Abdimalik Mohamed	34140783	Wargadale	
10.	Maimuna Hussein	36996440	Kutulo	
11.	Hassan, Maadim	32240585	Shimbari	
12.	Isack Galaba	21740330	Shimbari	
13.	Mohamed Sirw Hassan	0209620	Wargadale	
14.	Mahamed mu ali abay	23472878	Elwak north	
15.	Ali Sidi Hassan	21672507	Kutulo	
16.	Mikheir Abdullahi Hassan	23289861	Elsona	
17.	Muhammad Ibrahim Mohamed	1120797	Elwak south	
18.	Muhammad Hajji Osman	5981470	Elwak south	
19.	Mohamed Ali Abdi	5954195	Elwak south	
20.	Ali abdi Isack	29324522	Kutulo	
21.	Sara Osman abduw	29607781	Elwak north	



ATTENDANCE LIST

ACTIVITY: PUBLIC PARTICIPATION FOR COUNTY TRADE LICENSING BILL, 2025

VENUE: Nandia East DATE: 22/12/2025

S/NO	NAME	ID NUMBER	WARD	SIGNATURE
1.	Muhammad Abdi	23289467	Township	
2.	Muhammad Hassan	341757506	Nebisi	
3.	Abdi Osman	21181767	Township	
4.	Hassan Isack	26244691	Khalid	
5.	Abdi Hassan	20794648	Township	
6.	Salim Ma'id	13330201	Township	
7.	Muhammad Hassan	15002925	Township	
8.	Muhammad Ali	29226227	Nebisi	
9.	Abdi Ali	22381939	Nebisi	
10.	Abdi Osman	22620355	Nebisi	
11.	Muhammad Ma'id	21551153	Township	
12.	Isack Ma'id	596347949	Khalid	
13.	Muhammad Hassan	28918196	Khalid	
14.	Muhammad Hassan	0032223	Township	
15.	Muhammad Hassan	726779977	Nebisi	
16.	Muhammad Hassan	29619992	Township	
17.	Muhammad Hassan	34192158	Township	
18.	Muhammad Hassan	33608071	Nebisi	
19.	Muhammad Hassan	5964193	Township	
20.	Muhammad Hassan	22904321	Nebisi	
21.	Muhammad Hassan	0013954	Township	