



**REPUBLIC OF KENYA**  
**MANDERA COUNTY GOVERNMENT**  
**DEPARTMENT OF ECONOMIC PLANNING AND STATISTICS**  
**P.O Box 13-70300**  
**MANDERA**



**COUNTY GOVERNMENT OF MANDERA**

**PUBLIC PARTICIPATION REPORT ON**  
**COUNTY BUDGET ESTIMATE FINANCIAL YEAR 2025-2026**

**APRIL 2025**

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## **INTRODUCTION**

In accordance with section 102 of the County Government Act, counties are required to develop plans that guide their budget-making processes. Counties develop and implement County Integrated Development Plans (CIDPs) and Annual Development Plan that guide their development agenda and budget-making process. The CIDPs and ADPs are developed through a participatory process that involves various stakeholders, including the public, and are aligned with the national development agenda.

The budget-making process typically begins with the development of a budget calendar that outlines the timelines and activities involved in the process. The county government then prepares a budget call circular that provides guidelines to various departments and stakeholders on the budget-making process, including timelines, budget ceilings, and expected outputs.

County departments and stakeholders then prepare their budget proposals, which are reviewed by the county executive and consolidated into a draft budget. This draft budget is then subjected to public consultations and approval by the County Assembly before it can be implemented

### **1.1 Constitutional and legal provisions for public participation**

Article 1(2) of the Constitution of Kenya, 2010 state that all sovereign power belongs to the people of Kenya. The people may exercise their sovereignty directly or through their elected representatives.

Article 10 (2) a, b and c state that the national values and principles of governance include; democracy and participation of the people; inclusiveness; good governance, integrity, transparency and accountability.

Article 27 of the Constitution guarantees equality and non-discrimination. Hence, public participation should ensure equality and non-discrimination.

The Public Finance Management Act Section 207 stipulate that County Governments are to establish structures, mechanisms and guidelines for citizen participation.

County Government Act Section 91 state that the county government shall facilitate the establishment of modalities, and platforms for citizen participation.

### **1.2 The rationale and purpose of engaging the public**

The rationale of public participation is based on the constitutional foundation which places sovereign power on the people of Kenya, and summarized as follows:

To Strengthens democracy and good governance through direct engagement of public in decision making process.

To increase accountability by ensuring that governments are held to account for their actions and are responsive to the interest of citizens.

Enhances process legitimacy. Public participation legitimizes implementation processes. Therefore, public participation in the budget process is essential for promoting good governance, accountability, and effective service delivery. It enables citizens to play an active role in decision making, ensuring that the government's policies and programs are aligned with their needs and aspirations.

## **2.0 Budget Making Process**

The County Planning team highlighted the budget making process in the county through the following clarifications:

- ❖ County Integrated Development Plan (CIDP)-gives a roadmap for development in the county over a five-year period
- ❖ Annual Development Plan (ADP)-a One-year implementation plan for the CIDP and determines the priorities within the year
- ❖ County Budget and Review Outlook Paper (CBROP) which details the performance of the budget for the previous year and projections for the next year
- ❖ County Fiscal Strategy Paper (CFSP) which notes the Country's micro and macro-economic performance and sets ceilings for the sectors of the county

## **3.0 Public Participation on budget estimate**

The objective of public participation is to recognize direct exercise of the sovereign power of the people through citizen participation. The objective is pursued through a framework in which the County citizens legitimately and equally have a say in decisions affecting their lives. Mandera County Government recognizes that public participation in the planning and budget process is a fundamental constitutional principle that results into enhancement of citizen and county government relations, ownership of projects and programmes, appropriate prioritization as well as empowerment of the citizens. It also encourages generation of innovative approaches, strategies and actions to particular county development issues leading to efficiency and effectiveness in County development process.

Invitation for public participation on budget estimate was sent through various platforms and media to invite the public to the scheduled public fora. The invites were placed in the daily nation and, further disseminated through social groups, social networks, and local radio stations. The consultative meetings were held across all the six constituencies in Mandera County.

The invitation was open to the public, stakeholders and all other interested parties to public participation fora on Wednesday, April 23, 2025.

The participants were accorded opportunity to attend public forum in person and contribute to the proposed county budget estimate of 2025-26 or contribute through written submissions that were sent to the Ward/Sub-County administrator's offices or through email [info@madera.go.ke](mailto:info@madera.go.ke).

Comments were to be received on or before April 25th, 2025.

### **3.1 Introductory Remarks**

The public forum was conducted at 8:00 am and 2:00 pm in all the constituencies on Wednesday, April 23, 2025.

Respective sub-county administrators welcomed all the participants present in the forum and introduced the team leader from Department of Finance and Economic Planning to brief members on what was entailed in public participation in relation to budgeting process. Participants were informed a number of flagship programmes which were ongoing, including: Elimu Kwa Wote Program (Free Secondary School), ECDE feeding programme, and other community based projects. Then the purpose of the forum was mentioned, which is to give proposals/opinions for the next financial year 2025/26 Budget estimates. The participants were also briefed on the County sources of funds which consist of; funds appropriated by the County Assembly; grants, loans, donations, or gifts; and the funds from any other sources. In addition, the participants were made aware of total county estimated budget of 2025/26 and allocation to programmes under all the sectors of County Government.

### **3.2 Participants Remarks during Budget Estimate Public Fora**

The participants commended the on-going flagship programmes which were implemented by the government of H.E. The Governor Mohamed Adan especially The Elimu Kwa Wote Program and ECDE feeding programme and other community based projects. The public also acknowledged that sharing the summary of the presentation with participants is a positive indication of a commitment to transparency in the budgeting process.

The participants raised the following concerns during the proposed budget estimates 2025-2026 public forum;

- ✓ The public requested for prior notification on the public participations dates so that they can prepare themselves adequately in the subject matters concerned and therefore actively participate in the processes.
- ✓ The public requested for the implementation of public participation inputs
- ✓ The residents of Mandera North and East Constituencies suggested that the Estimated Budget for the Ministry of Agriculture, Livestock and Fisheries should be increased since it's the backbone of the county's livelihood and economic activities especially for irrigations
- ✓ The public complained that most of the beneficiaries of cash transfers are somewhat well-off families leaving out the most vulnerable in the society. They requested that the beneficiaries be vetted a fresh so that those most deserving are given the money.

- ✓ Increase the budget for the department of youths and sports-the county government should invest in the youths so that talented youths are identified, trained and groomed in their fields of excellence.
- ✓ Increase budget allocation to Vocational Training Institutes-reorganize the budget for the ministry of Education and increase funding for vocational training institutes.
- ✓ The county government should allocate enough budget for fighting the drug abuse problem in the county.
- ✓ Tractors that have been lying idle in the ministry of Agriculture should be repaired urgently so that farmers can make use of them in their farms.
- ✓ The public requested that the public participations are extended to ward and village levels and not just at the sub-county headquarters. The people at the ward levels don't get the opportunity to highlight their challenges.
- ✓ The residents of Mandera west acknowledged the completion of projects like the Takaba Slaughter house and Dandu roads.
- ✓ The residents of Banisa requested for fair distribution of Ward bursaries
- ✓ The public appreciated the transfer of relief food role from chiefs to county officers

### 3.3. Constituency Specific Proposals and Priority Projects Per Sector FY 2025-26

MANDERA WEST CONSTITUENCY			
Proposed intervention/Project	Location/Ward	Issues / Challenges	Sector Responsible
Desilting of the earth pans/dams in Takaba town	Takaba	Shortage of water in the town	Water, Energy, Environment and Climate Change/TAWASCO
Development of piping system for Takaba town	Takaba	Shortage of water in the town	Water, Energy, Environment and Climate Change/TAWASCO
A mega dam for the town	Takaba	Shortage of water in the town and to supplement the boreholes supply	Water, Energy, Environment and Climate Change/TAWASCO
Construction of water pan	Wangaidahan	Shortage of water	Water, Energy, Environment and Climate Change
Provision of bursaries to support tertiary education	All wards in Mandera West	High education costs	Education and Human Capital Development
Support for religious education	Countywide	Integration of religious education	Education and Human Capital Development

Tarmacking of roads in Takaba town	Takaba	Dust in town due to lack of tarmacked roads	Roads, Transport and Public Works
Provision of farm inputs like tractors, fertilizers and seedlings	All wards in Mandera West	Inadequate support for farming and no investment in the sub-county	Agriculture, Livestock and Fisheries
Irrigation support to support farming	All wards in Mandera West	Inadequate support for irrigation and agriculture	Agriculture, Livestock and Fisheries
Construction of earth pan and drilling of boreholes in Lagsure	Lagsure	Shortage of water and lack of public water pan	Water, Energy, Environment and Climate Change
Planning and survey of town	Takaba	Lack of urban planning	Lands and Urban Development
Provision of trade fund and cooperative fund	All wards in Mandera West	Inadequate support in income generating activities	Trade and Cooperative Development
The removal of Mathenge tree	Takaba Town	The tree is a threat to the environment	Water, Environment and Climate Change
<b>BANISA CONSTITUENCY</b>			
<b>New Proposed Interventions/ Pprojects</b>	<b>Location/Ward</b>	<b>Issue/Challenge</b>	<b>Sector Responsible</b>
Expansion of Banisa dam/water pan	Banisa	Inadequate water for the town	Water, Energy, Environment and Climate change
Continued ground water survey	Banisa	Ground water survey was not successful	Water, Energy, Environment and Climate change
Piping of water to Banisa town from either Domaal(24km from Banisa) or Tarama (12km from Banisa) to supply the town	Banisa	Inadequate water for the town	Water, Energy, Environment and Climate change
Rehabilitation of Baraza park	Banisa	The current baraza park cannot hold events	Office Of The County Secretary/Devolved Units

Increase the bursary for colleges and universities	All wards in Banisa Constituency	Inadequate bursary support for post-secondary education	Education and Human Capital Development
Improvement of County Bursary disbursement	All wards in Banisa Constituency	Many applicants were not successful in County bursary	Education and Human Capital Development
Construction of more market stalls at Banisa market	Banisa	The stalls are not enough for the traders	Trade and Cooperative Development
Fencing of the Banisa earth pan with a concrete wall	Banisa	The Banisa earth pan is not safe due to lack of a perimeter wall	Water, Energy, Environment and Climate change
Murraming of Lulis-Malkamari road	Banisa/ Malkamari	Inaccessibility due to state of roads	Roads, Transport and Public Works
Murraming of Banisa-GolboMacho-Lamajir-Harmano road	Banisa	Inaccessibility due to state of roads	Roads, Transport and Public Works
Desilting of Golbo Macho dam	Banisa	The dam has silt and mud leading to shortage of water	Water, Energy, Environment and Climate change
Construction of slaughterhouse	Banisa	Need for a new slaughter house	Agriculture, Livestock and Fisheries
Construction of Lulis dispensary	Banisa	The need for a health center	Health Services
Upgrading of Kiliweheri sub-county hospital to Level 4	Kiliweheri	The sub-county needs a Level 4 center to support the sub-county	Health Services
Procurement of ambulance for Kiliweheri	Kiliweheri	Challenge of accessing referral services	Health Services
Construction of dispensary for Funan-Teso, Umur Urile, Qotqot, Qabaguto, Darken	Kiliweheri	Inadequate health centers in the sub-county	Health Services



Saden Ameyi villages			
Maintenance/bush clearing of Kukub-Kiliweheri road and Kiliweheri-Eymole road	Kiliweheri	The roads are impassable	Roads, Transport and Public Works
Construction/Maintenance of Diribor-Tarama , Diribor-Mara, Borashum-Mindakara roads	Derkale	The roads are impassable	Roads, Transport and Public Works
Chiracha, Waqochana, Kukub, Qorobo Lakole, earth pan desilting	Derkale	The dam has silt and mud leading to shortage of water	Water, Energy, Environment and Climate change
Desilting of Mandera Awal Duba earthpan	Derkale	The dam has silt and mud leading to shortage of water	Water, Energy, Environment and Climate change
Employment of additional ECDE teachers	Derkale/Guba and Malkamari	Increase in pupil population	Education and Human Capital Development
Dispensary for Borashum and Qorobo Lakole	Derkale	Inadequate health centers in the sub-county	Health Services
Provision of farm inputs like seedlings and fertilizers	Banisa sub-county	Need for farming support	Agriculture, Livestock and Fisheries
Lack of market for farm produce	Banisa sub-county	Need for market	Trade and Cooperatives
Fencing of Hullo and Malka ruqa dispensary	Malkamari	The need for fence to protect the facility	Health Services
Construction of Goraathi and Farjan and Bisiqi health centers	Malkamari	Lack of health centers	Health Services
Renovation of underground water tank	Malkamari	The underground tank requires renovation	Water, Energy, Environment and Climate change

Desilting of Malkamari and Garabjigle dams	Malkamari	Mud in the dam	Water, Energy, Environment and Climate change
Market stalls in Mandera town	Malkamari	Lack of trading centers	Trade and Cooperative Development
Construction of Livestock market	Malkamari	Need for livestock trading in the town	Agriculture, Livestock and Fisheries
Bush clearing of the road to the river side	Malkamari	Impassable road to the river side	Roads, Transport and Public Works
Murraming of the road between Malkamari and Malkaruqa	Malkamari	Inaccessibility due to state of roads	Roads, Transport and Public Works
Construction of dispensary for Tarbey village	Guba	Lack of health center	Health Services
Infrastructure development in ECDE	All wards	Physical structures in ECDE in need of rehabilitation	Education and Human Capital Development
<b>MANDERA NORTH CONSTITUENCY</b>			
<b>New proposed project</b>	<b>Location/Ward</b>	<b>Issues / Challenges</b>	<b>Sector Responsible</b>
Provision of pharmaceutical items to Rhamu Referral Hospital	Rhamu	Lack of enough drugs	Health Services
Operationalization of Garsey and Sarman Dispensaries	Guticha and Rhamu-Dimtu	Lack of enough Health services	Health Services
Installation of street light for Guticha, Olla and Shirshir towns	Guticha	Due to Insecurity, street light is highly needed	Water, Energy, Environment, and Climate Change
Construction of floodways and canals to control Floods along River Daua	Rhamu and Rhamu-Dimtu Wards	Soil Erosion and concomitant sediment deposition that really negatively affects farming	Agriculture, Livestock, Irrigation and Fisheries
Bush clearing of all feeder roads to Rhamu and Rhamu Dimtu farms	Rhamu and Rhamu-dimtu	Lack of accessibility to the farms	Roads, Transport and Public Works

Provision of farm tractors to farmers	Rhamu and Rhamu-dimtu	Lack of enough tractors for farming	Agriculture, Livestock, Irrigation and Fisheries
Construction of Shangala Dispensary	Rhamu	No provision of health services	Health Services
Physical Planning and Surveying for Rhamu Town	Rhamu	Lack physical planning	Lands and Urban Development
Construction of Dispensary for; a) Orahay b) Dagmarer	Rhamu-dimtu	No provision of health services	Health Services
Murraming of Mado – Kobandaka Road	Rhamu-dimtu	Inaccessibility due to poor road networks	Roads, Transport and Public Works
Construction of houses for the vulnerables	Constituency Wide	Lack of enough housing units for the most vulnerable people in the society	Social Development
Construction of Dispensary for Mubarak village	Marothile	Lack of provision of medical services	Health Services
Cash transfer for Vulnerable and Disadvantaged Households	County wide	Lack of enough food	Social Development
Construction of Rhamu Youth Stadium	Rhamu	Lack sport stadium	Social Development
<b>MANDERA SOUTH CONSTITUENCY</b>			
<b>Proposed intervention/Project</b>	<b>Location/Ward</b>	<b>Issues / Challenges</b>	<b>Sector Responsible</b>
Establishment of a proper drainage system	Elwak town	Poor drainage system in Elwak	Lands and Urban Development
Survey and Physical Planning	Elwak town	Uncontrolled urban settlement and lack town planning	Lands and Urban Development
Construction of 2 ECDE classrooms in Fincharo, Eltola & qalanqalesa	Shimpir fatuma	Shortage of ECDE classrooms	Education and human capital

Construction of the maternity wing in Fincharo	Fincharo	No maternity wing in Fincharo Dispensary	Health
Expansion & desilting fincharo,dololo,qal anqalesa dam	Shimpir Fatuma	Shortage of water	Water, Energy, Environment, and Climate Change
Supply of drugs for Elwak Referral Hospital	Elwak town	Shortage of drugs	Health
Tarmacking of roads within Elwak town	Elwak town	Poor road network	Roads, Transport and Public Works
Construction of a dispensary at elache & bula wajir	Elache, Bula wajir	No Dispensary	Health
Renovation of toilets at Elwak regional market	Elwak town	The toilets are in bad condition	Trade
Streetlight for Elwak town	Elwak town	Shortage of streetlights within the town	Water, Energy, Environment, and Climate Change
Construction of an elevated water storage tank and water Kiosk for distribution and supply of water	Qalanqalesa	Construction of an elevated water storage tank and water Kiosk for distribution and supply of water to residents	Water, Energy, Environment, and Climate Change
Procured CT scan for Elwak referral hospital	Elwak	No CT scan in Elwak referral hospital	Health
Cash transfer for PWDs	Mandera south	Cash transfer instead of relief	Social Development
Women empowerment	Mandera south	Need for start-up funds and interest free loans	Social Development
<b>MANDERA EAST CONSTITUENCY</b>			
<b>Proposed intervention/Project</b>	<b>Location/Ward</b>	<b>Issue/Challenge</b>	<b>Proposed intervention/Project</b>
Piping of water to homes	Township Neboi	Shortage of water and expensive water sold by vendors	Water, Environment and Climate Change
Development of drainage infrastructure	Township	Inadequate drainage system	Water, Environment and Climate Change

Planning/Survey of township border area	Township	Need for surveying to determine borderline	Lands and Urban Development
Fencing of Koromey farms and provision of seedlings for farmers	Township	Need to protect the farms and support farmers	Agriculture, Livestock and Fisheries
Equipping of Mandera Referral Hospital with drugs	Whole Sub-county	Shortage of drugs at the facility	Health Services
Creating peace and cohesion with Waleyta community	Neboi	Tension between the local community and Waleyta from Ethiopia	Community Cohesion
Solar street lights for boys town	Neboi	Insecurity concerns in the area	Energy and Natural resources
Bush clearing of Mathenge tree	Township Neboi	The tree is a threat to the environment and is used as a hideout by drug addicts and gangs	Water, Environment and Climate Change
Cash transfer to vulnerable families	Township, Neboi, Khalalio	Cash transfer instead of food	Social Development
Women empowerment projects	Township, Neboi, Khalalio	Need for startup funds and interest free loans	Social Development
Youth empowerment and employment initiatives	Whole sub-county	Unemployment, crime and illegal migration out of the country	Social Development
Repair and maintenance of roads	Township Neboi	Potholes on roads	Roads, Transport and Public works
Security strengthening on the Somali border	Township	Theft and vandalism as a result of border crossing and Waleyta immigrants	Public Service management and community cohesion
School feeding programme	Whole sub-county	Malnutrition of learners	Education and Human Capital Development
Improvement of emergency services	Whole sub-county	Ambulances availability and fueling	Health services
Development of a designated dumpsite for Mandera town	Township, Neboi	Solid waste disposal challenge	Lands and Urban Development(Circular economy)

<b>LAFEY CONSTITUENCY</b>			
<b>Proposed intervention/Project</b>	<b>Location/Ward</b>	<b>Issue/Challenge</b>	<b>Proposed intervention/Project</b>
Planning and survey of Lafey town	Lafey	No access roads in town	Lands and Urban Development
Equipping of all health centers	Whole sub-county	Shortage of essential equipments	Health Services
Piping of water to increase supply	Lafey	Shortage of water	Water, Environment, Energy and Climate change
Maintenance of roads	Whole sub-county	Poor state of roads	Roads, Transport and Public works
Maintenance of street lights	Lafey	Insecurity and the lights need repair	Water, Environment, Energy and Climate change
Agricultural support	Whole sub-county	Need for farm inputs	Agriculture, Livestock and Fisheries
Construction of ECDE classrooms	Whole sub-county	Shortage of classrooms	Education and Human Capital Development

### 3.4. Pictorials of Residents Participating in Public Forum on 2025/26 Budget Estimate





**Figure 1: Public following presentation on Budget Estimate at El-Wak Market in Mandera South**



**Figure 2: Public Participation forum on Budget Estimate at Rhamu Social Hall in Mandera North Sub- County**





*Figure 3: Public Participation at Takaba Town Hall in Mandera West Constituency*





*Figure 4: Banisa Sub- County public following Presentation on Budget Estimate*



*Figure 5: Public participation forum at Lafey Social hall*



*Figure 6: Public participation for Mandera East at Mandera Peace hall*

## 4.1 Challenges

- i **High level of Public expectation**-The citizen has unmet high expectation of the county government. Citizens have raised complain that their inputs are not incorporated into decision making and governance processes thus feeling discouraged from engaging in public participation processes.
- ii **Citizen lack of interest in public participation** -The citizen perception about public participation and demand for payment and incentives for attendance are negatively affecting the turn out.
- iii **Limited Civic Education and Inadequate Capacity** -Majority of citizens lack adequate awareness of their rights and responsibilities in taking part in policy making processes.
- iv **Poor Communication** -Newspaper adverts are used to announce for public participation while majority of the population have low literacy levels and low newspaper distribution and access. This has resulted in late communication reaching the public.
- v **Exclusion of majority of citizen from participating in key decision affecting them**- public participation are only conducted in constituency headquarters leaving out the majority of citizen from participating in policy making decision affecting them.

## 4.2 Recommendations

- i. Enhancing Civic Education programmes to create awareness on the roles devolution vis-a-vis national government
- ii. Conduct public sensitization to inform the citizens on their rights and responsibilities to participate in policy development, priority programmes identification, validation, and decision making processes
- iii. Implementation of key projects and programmes identified through stakeholders' consultations should be prioritized.
- iv. Public participation forum be extended to ward level to give those at grassroots the opportunity of identifying and validating their priority programmes and projects.
- v. Engaging location radios station in conveying timely information to the public.



### **4.3 Conclusion**

In conclusion, Public participation is an inclusive process and essential for effective policymaking and decision-making processes. The public emphasized the importance of government commitment to involve the citizen in key government policy formulations and decision making processes. They requested for extension of public participation to ward level to enhance holistic citizen view on government policies affecting their lives. The participants were assured that all their views, contributions and counter proposals will be considered in the Medium Term Expenditure Framework Budget for the FY 2025/26-2027/28.

### **ANNEX: GAZETTE NOTICE FOR PUBLIC PARTICIPATION FORUM**



REPUBLIC OF KENYA  
**COUNTY GOVERNMENT  
OF MANDERA**



**PUBLIC PARTICIPATION FOR COUNTY BUDGET  
ESTIMATES FOR THE FINANCIAL YEAR 2025/26**

County Government of Mandera is in the process of preparing its county early budget estimates for FY 2025/26. Pursuant to provisions of article 196 (1) of constitution of Kenya and section 207 of public finance management act 2012 which provides for public participation in matters of public finance planning.

The County, through the department of finance and economic planning invites Members of the public, professional groups, civil society organizations, private sector practitioners, faith-based organizations and interested stakeholders to public consultative forums on dates, time and venues as per the schedule below. You can also send your memorandums to the email address [economicplanning@mandera.go.ke](mailto:economicplanning@mandera.go.ke) or to hand deliver to the office of county chief officer economic planning and statistics not later than **25<sup>th</sup> April 2025**.

DATE	CONSTITUENCY	VENUE	TIME
23/04/2025	Mandera East	Mandera peace hall	8.00 A.m.
23/04/2025	Mandera North	Rhamu Social Hall	8.00 A.m.
23/04/2025	Banisa	Banisa Social Hall	8.00 A.m.
23/04/2025	Mandera West	Takaba Social hall	2.00 P.m.
23/04/2025	Mandera South	Elwak Social Hall	2.00 P.m.
23/04/2025	Lafey	Lafey Social hall	8.00 A.m.

**ABRAHIM MOHAMED ADAN, OGW**  
**ECM FINANCE & ECONOMIC PLANNING**