



# COUNTY GOVERNMENT OF MANDERA

DEPARTMENT OF FINANCE AND ECONOMIC PLANNING

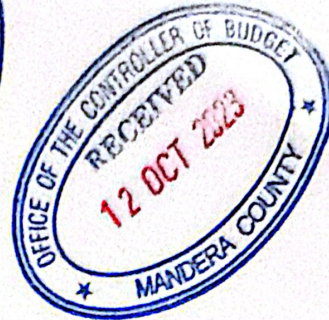
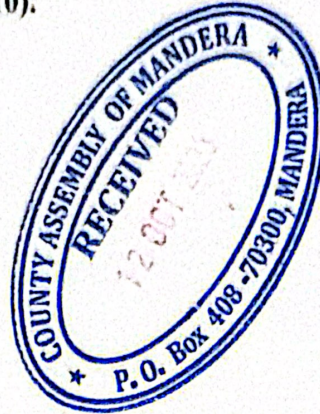
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MCG/CEC/FEP/OCB/2023/Vol.2 (12/10).

October 12, 2023

FCPA (Dr.) Margaret Nyakango,  
Controller of Budget,  
Office of the Controller of Budget,  
P.O. Box 35616-00100,  
Nairobi.



**RE: MANDERA COUNTY GOVERNMENT QUARTER 1 FINANCIAL YEAR 2023/2024 EXPENDITURE RETURNS.**

I am writing to submit the Mandera County Government Quarter 1 of the Financial Year 2023/2024 Expenditure Returns for the period July 2023 – September 2023 in accordance with Sections 9 and 16 of the Controller of Budget Act 2016.

Your review of this report will help your office fulfill its mandate.

Please confirm receipt.

Regards,



Ibrahim Mohamed Adan  
County Executive Committee Member for Finance and Economic Planning.  
Mandera County Government.

Ibrahim M. Adan  
CECM - Finance and Economic Planning

**REPUBLIC OF KENYA**



**MANDERA COUNTY GOVERNMENT**

**COUNTY TREASURY**

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**BUDGET IMPLEMENTATION STATUS REPORT**

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**FIRST QUARTER REPORT  
FY 2023/2024**

**OCTOBER, 2023**

## **County mission and vision**

### **Vision**

To be a regionally competitive and self- reliant county

### **Mission**

To strategically position ourselves as a county guided by innovative competitiveness in order to achieve progressive, wealthy, healthy, cohesive and secure county.

## Table of contents

### Contents

Table of contents.....	3
Foreword.....	4
1.0 Introduction.....	5
1.1 Fiscal Outlook.....	5
2.0 Financial Analysis of County Budget Implementation.....	5
2.1 Budget Components.....	6
Table 1: Budget Components.....	6
2.2 Revenue Performance Analysis.....	7
2.3 Own Source Revenue Performance.....	7
Table 3: Monthly OSR Performance per Stream.....	9
2.4 Exchequer Issues.....	10
2.4 Conditional Grants.....	10
Table 4: Revenue Performance by Source (July 2023- September 2023).....	10
3.1 Expenditure by Economic Classification.....	11
3.2 Budget and Budget Performance by County Departments.....	12
3.2.1 Budget estimates.....	12
Table 5: Resource allocation among the ministries.....	12
3.2.2 Departmental Expenditure Analysis.....	13
3.2.2.1 Development expenditure performance by departments.....	14
3.2.2.2 Recurrent expenditure performance by departments.....	15
3.3 Budget Execution by Programmes and Sub-Programmes.....	17
4.0 IMPLEMENTATION CHALLENGES, LESSONS LEARNT AND WAY FORWARD.....	22
5.0 RECOMMENDATIONS.....	23

## **Foreword**

I am pleased to present the Budget Implementation Report for the first quarter of the Financial Year (FY) 2023/2024. The report fulfils the County's obligation under Section 166 of the Public Finance Management Act 2012 to prepare and publish quarterly budget implementation reports. The law specifies that these reports shall contain both financial and non-financial information.

This is the first report in the FY 2023/2024 and presents information on budget performance by the County departments in the period July 2023 to September 2023. Information on budget performance is presented on aggregate and on individual department performance. The report also includes performance trends, which present a useful trajectory of revenue and expenditure performance.

The report provides details about revenue, expenditure, and capital projects. Reporting is also done on key targets and indicators from the approved supplementary budget.

The budget implementation was slow and recorded a similar performance in comparison with the first quarter of FY 2022/2023 though an improved performance was recorded on development programmes in this quarter. There are several factors that were responsible for the slow implementation of the County programs mostly as a result of delay in budget approval due to countywide strikes by the MCAs as they lobbied for better pay from SRC. With the above challenge having been addressed, the budget implementation is expected to be smooth in the second quarter of the FY 2023/2024.

I urge the departments to move with speed in putting up mechanisms to accelerate the implementation of programmes especially for development projects.

I also urge stakeholders to actively scrutinize this report in order to take necessary action towards enhancement of transparency and accountability in the management of public resources as enshrined in the constitution and PFM Act, 2012. This will go a long way in providing feedback towards efficient and effective service delivery and attainment of the County Government's objectives.



**Ibrahim Mohamed Adan**

**County Executive Member for Finance and Economic Planning**

## **1.0 Introduction**

This Budget Implementation Report is prepared in conformity with Article 228(6) of the Constitution of Kenya, 2010 and Section 39(8) of the Public Finance Management Act, 2012's requirement that counties report on the implementation progress of their budgets. It covers the period July 2023 to September 2023.

The report presents revenue and expenditure performance by the Mandera County Government. Revenue is disintegrated by source while expenditure is analyzed by economic classification. It also highlights the County government's activities for the period under review and seeks to objectively review budget implementation in the county by highlighting performance of revenues, transfers received from the National Government and actual expenditure. Key issues that affect budget implementation during the financial year are identified and appropriate recommendations made on how the issues can be addressed to enhance efficiency and effectiveness in budget execution.

Compiled by the Mandera County Treasury after consultation with all the County departments, the report presents the status of budget execution as at 30<sup>th</sup> September 2023 for internal consumption and performance appraisal purposes. It also offers valuable information to members of the public on budget implementation and the County Assembly, which is bestowed, with the oversight mandate on utilization of public funds.

### **1.1 Fiscal Outlook**

The fiscal assumption underlying the FY 2023/2024 budget is that there would be improved revenue collection from local sources and timely release of funds by the National Treasury.

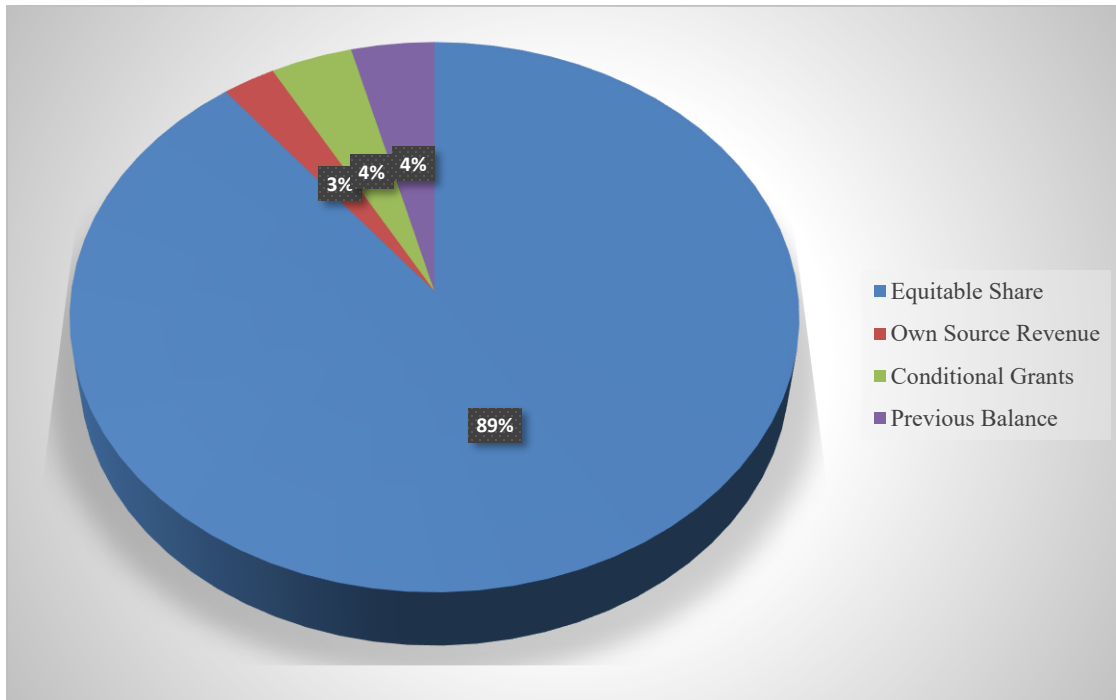
## **2.0 Financial Analysis of County Budget Implementation**

The County had an approved budget of Kshs. 13,014,216,880 which comprised of Kshs. 7,970,529,324 (61%) for recurrent expenditure and Kshs. 5,043,687,556 (39%) allocation for development expenditure.

## 2.1 Budget Components

In order to finance the budget, the County expected to receive Kshs. 11,633,191,646 (89 percent) as the equitable share of revenue raised nationally, generate Kshs. 336,533,846 (3 percent) from own sources of revenue, receive Kshs. 519,461,460 (4 percent) from various conditional grants, and other revenue (ongoing projects) of Kshs. 525,029,928 (4 percent) from FY 2022/2023.

**Figure 1: Expected Sources of Budget Financing in FY 2023/2024**



*Source: County Treasury, Mandera County Government*

The major source of revenue for the County was national sharable revenue making up 89%. Other revenue from Financial Year 2022/2023 and Conditional grants each made up 4% of the budget while the County's annual local revenue was expected to finance only 3% of the budget.

**Table 1: Budget Components**

The table summarizes county revenues for FY 2023/2024 budget

Revenue summary By Sources	Amount (Kshs)
Equitable share	11,633,191,646
Own Source Revenue Projections	336,533,846

On-Going Projects funds b/f from 2022/2023	525,029,928
Allocation for Mineral royalties	1,028
DANIDA Grant - Primary Health Care	18,653,250
Kenya Climate smart Agriculture Project (NEDI)	90,000,000
Sweden -Agricultural Sector Development Support Program (ASDSP) II	2,257,207
Sweden -Agricultural Sector Development Support Program (ASDSP) II - National Government Contribution	2,000,000
World Bank Emergency locust response Project (ELRP)	180,282,153
FLOCCA County Climate Institutional Support Grant	11,000,000
FLOCCA balance from FY 2022/2023 in SP Account	6,644,937
KDSP balance in SP Account	851,785
De-Risking and Value Enhancement (DRIVE)	72,541,980
Conditional Grant for Aggregated Industrial Parks Programme	100,000,000
Conditional Grant for Provision of Fertilizer Subsidy Programme	13,777,962
Kenya Urban and Institutional Grant b/f	21,451,158
<b>TOTAL</b>	<b>13,014,216,880</b>

*Source: County Treasury, Mandera County Government*

## 2.2 Revenue Performance Analysis

During the first three months of the FY 2023/2024, the County received Kshs. 1,919,476,622 as equitable share of revenue raised nationally and raised Kshs. 34,208,662 from own source revenue.

## 2.3 Own Source Revenue Performance

The County Government targeted to collect Kshs. 336,533,846 from local sources during the FY 2023/2024. The actual achievement in the first three months of the FY 2023/2024 was Kshs. 34,208,662 which translates to 10% of the targeted collection.

**Table 2: Total Local Revenue Collections for the First Quarter of FY 2023/2024**



The table below summarizes comparisons between targeted local revenue collections in the FY 2023/2024 and what was realized for the period under review.

Revenue Sources	Target FY 2022/2023	Total collections – Quarter one
Land rents	71,055,477	7,933,050
Plot Transfers/Sub-Divisions/Application Fees	52,590,771	4,791,086
Building plan	4,507,780	-
Miraa Movements	25,746,994	1,747,100
Single Business Permit	35,232,729	434,500
Markets stalls/Shades	17,948,637	1,595,310
Market Gates/Cess	2,314,519	112,600
Buspark/Taxis/Parking	3,069,313	417,450
Income from Quarries	2,184,181	322,900
Barriers	10,601,096	3,486,848
Livestock Markets Auction	6,984,555	1,403,950
Livestock Movement	12,416,647	1,414,800
Slaughter fees and Charges	13,924,152	1,186,700
Produce Cess	3,872,038	835,110
Agriculture Mechanization/Hire of Equipment	1,850,193	60,000
Rental income	1,421,293	195,700
Tender Fees	4,503,226	-
Public Health	6,138,958	48,000
Hospital collection	51,785,008	7,827,790
Income from Water Management	8,386,281	395,768
<b>Grand Total</b>	<b>336,533,846</b>	<b>34,208,662</b>

Source: Department of revenue services, Mandera County Government

**Table 3: Monthly OSR Performance per Stream**

In the period under review, the County's top performing streams included Land rents, Hospital collection, Plot Transfers, and Barriers. Notable nosedive in revenue collection was on Public Health, Agriculture Mechanization, Market Gates/Cess, Rental income, Income from Quarries, Income from Water Management, and Taxis/Parking fees. The monthly collection breakdown is shown in table that follows.

 <b>MANDERA COUNTY GOVERNMENT</b> 					
<b>OWN SOURCE REVENUE COLLECTION FY 2023/2024</b>					
<b>Revenue Sources</b>	<b>Target 2023/2024</b>	<b>July</b>	<b>August</b>	<b>September</b>	<b>Total</b>
Land rents	71,055,477	3,029,458	2,759,008	2,144,584	<b>7,933,050</b>
Plot Transfers/Sub-Divisions/Application Fees	52,590,771	1,631,247	1,839,339	1,320,500	<b>4,791,086</b>
Building plan	4,507,780	-	-	-	-
Miraa Movements	25,746,994	666,900	578,700	501,500	<b>1,747,100</b>
Single Business Permit	35,232,729	123,800	260,800	49,900	<b>434,500</b>
Markets stalls/Shades	17,948,637	626,010	610,600	358,700	<b>1,595,310</b>
Market Gates/Cess	2,314,519	43,000	37,050	32,550	<b>112,600</b>
Buspark/Taxis/Parking	3,069,313	124,450	135,000	158,000	<b>417,450</b>
Income from Quarries	2,184,181	123,200	107,700	92,000	<b>322,900</b>
Barriers	10,601,096	899,028	1,238,780	1,349,040	<b>3,486,848</b>
Livestock Markets Auction	6,984,555	576,600	481,450	345,900	<b>1,403,950</b>
Livestock Movement	12,416,647	554,450	508,250	352,100	<b>1,414,800</b>
Slaughter fees and Charges	13,924,152	463,600	394,100	329,000	<b>1,186,700</b>
Produce Cess	3,872,038	358,700	250,460	225,950	<b>835,110</b>
Agriculture Mechanization/Hire of Equipment	1,850,193	-	10,000	50,000	<b>60,000</b>
Rental income	1,421,293	70,300	64,300	61,100	<b>195,700</b>
Tender Fees	4,503,226	-	-	-	-
Public Health	6,138,958	16,700	9,600	21,700	<b>48,000</b>

Hospital collection	51,785,008	2,466,740	2,907,240	2,453,810	7,827,790
Income from Water Management	8,386,281	78,658	191,407	125,703	395,768
<b>Grand Total</b>	<b>336,533,846</b>	<b>11,852,841</b>	<b>12,383,784</b>	<b>9,972,037</b>	<b>34,208,662</b>

Source: Department of Revenue Services, Mandera County Government

During the first quarter, the highest County Own Source Revenue collection was realized in the month of August 2023 amounting to Kshs. 12,383,784 while the least collection was in the month of September 2023 amounting to Kshs. 9,972,037.

## 2.4 Exchequer Issues

The Controller of Budget approved withdrawal of Kshs. 1,919,476,622 from the County Revenue Fund (CRF) account, which was 17% of the approved allocations. This amount represented a slight increase from Kshs. 1,846,413,127 received in the FY 2022/2023 and was meant to fund both development and recurrent expenditures.

## 2.4 Conditional Grants

The County did not receive any Conditional Grants during the reporting period.

**Table 4: Revenue Performance by Source (July 2023- September 2023)**

Revenue Stream	Annual Targeted Revenue (Kshs.)	Actual Revenue (Kshs.)	Variance (Kshs.)	Remarks
	A	B	C=A-B	
Equitable share of Revenue	11,633,191,646	1,919,476,622	9,713,715,024	17%
Local Revenue Collections	336,533,846	34,208,662	302,325,184	10%
On-Going Projects funds b/f from 2022/2023	525,029,928	-	525,029,928	
Sweden -Agricultural Sector Development Support Program (ASDSP) II - Co Funding	4,257,207	-	4,257,207	
DANIDA Grant - Primary Health Care	18,653,250	-	18,653,250	
FLOCCA balance from FY 2022/2023 in SP Account	6,644,937	-	6,644,937	

KDSP balance in SP Account	851,785			
Kenya Climate smart Agriculture Project (NEDI)	90,000,000	-	90,000,000	
World Bank Emergency locust response Project(ENRP)	180,282,153	-	180,282,153	
FLLoCA	11,000,000	-	11,000,000	
De-Risking and Value Enhancement (DRIVE)	72,541,980			
Conditional Grant for Aggregated Industrial Parks Programme	100,000,000			
Conditional Grant for Provision of Fertilizer Subsidy Programme	13,777,962			
Allocation for Mineral royalties	1,028	-	1,028	
Kenya Urban and Institutional Grant b/f	21,451,158	-	21,451,158	
<b>TOTAL</b>	<b>13,014,216,880</b>	<b>1,953,685,284</b>	<b>10,873,359,869</b>	<b>15%</b>

Source: County Treasury, Mandera County Government

An analysis of the table indicates that the County generated a total of Kshs. 34,208,662 from own revenue sources in the first three months of the FY 2023/2024. This amount represented an increase of Kshs. 8,503,201 compared to Kshs. 25,705,461 realized in the first three months of the FY 2022/2023.

### 3.0 Overall Expenditure Analysis

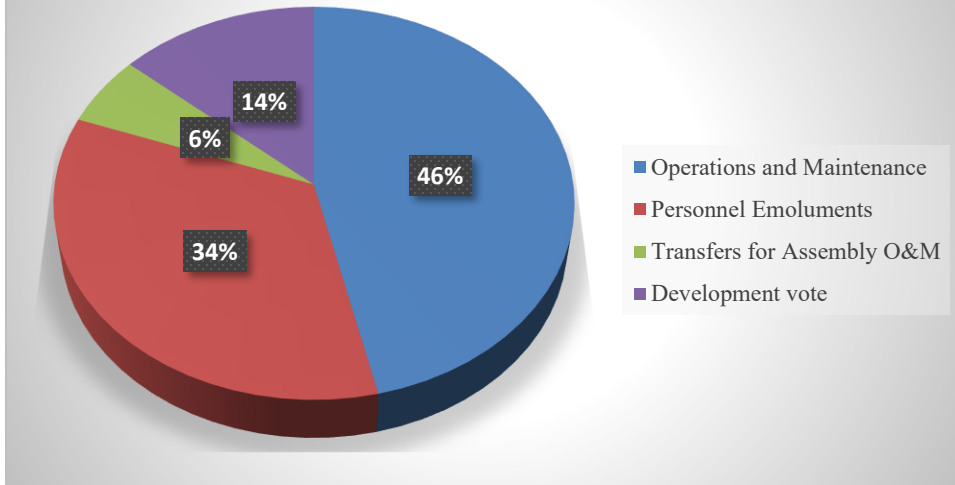
The overall Mandera County Government's expenditure for the period ending 30<sup>th</sup> September, 2023 amounted to Kshs. 1,580,048,470 out of which Kshs. 732,808,117 was for Operations & Maintenance and Kshs. 540,617,513 was for Personnel Emoluments. Transfer amounting to Kshs. 91,396,511 were made to Mandera County Assembly for their operations. In the quarter, Kshs. 215,226,330 were utilized on development programmes.

### 3.1 Expenditure by Economic Classification

Out of the total expenditures, the expenditures on salaries amounted to 34%, whereas the use of goods expenditures and transfers to other county entities amounted to 46% and 6% respectively. A total of Kshs. 215,226,330 was incurred on development expenditures during the period.

*Figure 2: Expenditure by Economic Classification*

**Fig.2 Expenditure by economic classification**



From the analysis of the above figure, expenditures on Operations and Maintenance had the highest utilization at 46% of the total expenditure incurred in the first three months of the FY 2023/2024 while Transfers to other County Assembly accounted for 6% of the total expenditure. Expenditure of 34% was incurred on Personnel Emoluments while expenditure on the development vote had an absorption of 14%.

### **3.2 Budget and Budget Performance by County Departments**

#### **3.2.1 Budget estimates**

The County Government’s mandate as stipulated by the Constitution of Kenya is discharged by Departments through implementation of projects and programs. These projects and programs are allocated funds through County Budgeting process. In the FY 2023/2024 the County Departments were funded in line with the ceilings captured in the 2023 County Fiscal Strategy Paper drawn to champion key priority programmes highlighted in the third Mandera County Integrated Development Plan (2023-2027).

Table 5 shows the breakdown of county’s budget per ministry in FY 2023/2024.

**Table 5: Resource allocation among the ministries**

SUMMARY OF BUDGET FOR FY 2023/2024
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Departments	Recurrent Expenditure	Development Expenditure	Total Departmental Allocation 2023/2024
Ministry of Agriculture, Livestock and Fisheries	252,680,782	604,284,765	856,965,547
Ministry of Education and Human Capital Development	1,075,486,958	198,561,582	1,274,048,540
Ministry of Social Development	98,844,972	605,498,642	704,343,614
Ministry of Finance and Economic Planning	375,059,028	36,753,275	411,812,303
Ministry of Health Services	1,988,706,291	439,082,121	2,427,788,412
Ministry of Trade and Cooperative Development	68,889,692	257,314,774	326,204,466
County Assembly	873,911,204	259,088,796	1,133,000,000
Ministry of Lands and Urban Development	202,345,578	561,321,814	763,667,392
Office of the Governor and Deputy Governor	447,179,685	-	447,179,685
Office of the County Secretary	82,502,802	-	82,502,802
Office of the County Attorney	177,190,939	-	177,190,939
County Public Service Board	73,218,148	10,731,342	83,949,490
Ministry of Public Service Management, Devolved Units and Community Cohesion	1,555,253,486	39,126,453	1,594,379,939
Ministry of Roads, Transport and Public Works	331,825,375	515,230,720	847,056,095
Ministry of Water, Energy, Environment and Climate Change	367,434,384	1,516,693,272	1,884,127,656
<b>GRAND TOTAL</b>	<b>7,970,529,324</b>	<b>5,043,687,556</b>	<b>13,014,216,880</b>

Source: County Treasury, Mandera County Government

The highest beneficiary of the FY 2023/2024 budget allocation was the Ministry of Health Services getting Kshs 2,427,788,412 (19 percent), Ministry of Water, Environment and Natural Resources getting Kshs 1,884,127,656 (14 percent), Ministry of Public Service, Management and Devolved Unit got Kshs. 1,594,379,939 (12 percent), Ministry of Education and Capacity Development were allocated Kshs 1,274,048,540 (10 percent), while the County Assembly got Kshs. 1,133,000,000 (9 percent). Other departments were allocated below 7 percent.

### 3.2.2 Departmental Expenditure Analysis

During the period under review, the county Government incurred expenditures totaling to Kshs. 1,580,048,470 on both recurrent and development activities. This absorption accounted for 12% of the total approved budget.

**Table 6: Total Expenditure Analysis**

<b>Departments</b>	<b>Budgeted Amount</b>	<b>Recurrent Expenditure</b>	<b>Development Expenditure</b>	<b>Total Expenditure</b>
Ministry of Agriculture, Livestock and Fisheries	856,965,547	37,327,995	22,000,000	59,327,995
Ministry of Education and Human Capital Development	1,274,048,540	237,327,141	8,000,000	245,327,141
Ministry of Social Development	704,343,614	18,885,132	-	18,885,132
Ministry of Finance and Economic Planning	411,812,303	68,261,069	-	68,261,069
Ministry of Health Services	2,427,788,412	370,817,260	19,123,509	389,940,769
Ministry of Trade and Cooperative Development	326,204,466	11,792,800	-	11,792,800
County Assembly	1,133,000,000	91,396,511	32,102,821	123,499,332
Ministry of Lands and Urban Development	763,667,392	22,499,810	82,000,000	104,499,810
Office of the Governor and Deputy Governor	447,179,685	115,645,354	-	115,645,354
Office of the County Secretary	82,502,802	8,500,000	-	8,500,000
Office of the County Attorney	177,190,939	4,000,000	-	4,000,000
County Public Service Board	83,949,490	14,333,786	-	14,333,786
Ministry of Public Service Management, Devolved Units and Community Cohesion	1,594,379,939	270,721,543	-	270,721,543
Ministry of Roads, Transport and Public Works	847,056,095	51,641,667	-	51,641,667
Ministry of Water, Energy, Environment and Climate Change	1,884,127,656	41,672,073	52,000,000	93,672,073
<b>GRAND TOTAL</b>	<b>13,014,216,880</b>	<b>1,364,822,140</b>	<b>215,226,330</b>	<b>1,580,048,470</b>

*Source: County Treasury, Mandera County Government*

### **3.2.2.1 Development expenditure performance by departments**

An expenditure amounting to Kshs. 215,226,330 representing 4% of the development budget was incurred on the development vote during the quarter under review. The Ministry of Lands and Urban Development recorded the highest overall absorption rate at 15% followed by the County Assembly at 12%. Other Ministries recorded an absorption of less than 4%.

The following factors were responsible for low absorption rate;

- Late fund releases

- Late budget approval due to strikes as MCAs lobbied for better pay from SRC
- Technical challenges in application of IFMIS
- Poor network connectivity

The table 7 analyses recurrent expenditure performance by ministries.

**Table 7: Development Expenditure Analysis**

<b>Departments</b>	<b>Budgeted Amount</b>	<b>Development Expenditure</b>
Ministry of Agriculture, Livestock and Fisheries	604,284,765	22,000,000
Ministry of Education and Human Capital Development	198,561,582	8,000,000
Ministry of Social Development	605,498,642	-
Ministry of Finance and Economic Planning	36,753,275	-
Ministry of Health Services	439,082,121	19,123,509
Ministry of Trade and Cooperative Development	257,314,774	-
County Assembly	259,088,796	32,102,821
Ministry of Lands and Urban Development	561,321,814	82,000,000
Office of the Governor and Deputy Governor	-	-
Office of the County Secretary	-	-
Office of the County Attorney	-	-
County Public Service Board	10,731,342	-
Ministry of Public Service Management, Devolved Units and Community Cohesion	39,126,453	-
Ministry of Roads, Transport and Public Works	515,230,720	-
Ministry of Water, Energy, Environment and Climate Change	1,516,693,272	52,000,000
<b>GRAND TOTAL</b>	<b>5,043,687,556</b>	<b>215,226,330</b>

*Source: County Treasury, Mandera County Government*

### 3.2.2.2 Recurrent expenditure performance by departments

The County performed well in the execution of the recurrent budget in the first quarter of the FY 2023/2024. The County had a total recurrent budget of Kshs. 7,970,529,324. An expenditure of

Kshs. 1,364,822,140 representing 17% of the recurrent vote was utilized during first three months of the financial year. The Office of the Governor recorded the highest overall absorption rate at 26% followed by the Ministry of Education and Human Capital Development at 22%.

Other Ministries recorded an absorption of less than 20% with the Office of the County Secretary and Office of the County Attorney the lowest spenders of recurrent budget in the first quarter at an absorption rate of 10% and 2% respectively.

Overall, the recurrent vote performed better than the development vote.

The following factors were responsible for low absorption rate;

- Technical challenges in application of IFMIS
- Poor network connectivity

The table 8 analyses recurrent expenditure performance by ministries.

**Table 8: Recurrent Expenditure Analysis**

<b>Departments</b>	<b>Budgeted Amount</b>	<b>Recurrent Expenditure</b>
Ministry of Agriculture, Livestock and Fisheries	252,680,782	37,327,995
Ministry of Education and Human Capital Development	1,075,486,958	237,327,141
Ministry of Social Development	98,844,972	18,885,132
Ministry of Finance and Economic Planning	375,059,028	68,261,069
Ministry of Health Services	1,988,706,291	370,817,260
Ministry of Trade and Cooperative Development	68,889,692	11,792,800
County Assembly	873,911,204	91,396,511
Ministry of Lands and Urban Development	202,345,578	22,499,810
Office of the Governor and Deputy Governor	447,179,685	115,645,354
Office of the County Secretary	82,502,802	8,500,000
Office of the County Attorney	177,190,939	4,000,000
County Public Service Board	73,218,148	14,333,786
Ministry of Public Service Management, Devolved Units and Community Cohesion	1,555,253,486	270,721,543

Ministry of Roads, Transport and Public Works	331,825,375	51,641,667
Ministry of Water, Energy, Environment and Climate Change	367,434,384	41,672,073
<b>GRAND TOTAL</b>	<b>7,970,529,324</b>	<b>1,364,822,140</b>

Source: County Treasury, Mandera County Government

### 3.3 Budget Execution by Programmes and Sub-Programmes

Table 9 shows a summary of the budget execution by programmes and sub-programmes between July 2023 to September 2023 of FY 2023/2024.

Department	Programme/ Sub Programme	Budget Estimates		Projected Estimates
		Budget Estimates	Actual	Variance
Office of the Governor	<b>Programme 1: Office of the Governor and Deputy Governor</b>			
	SP1. 1 Management of County Affairs	447,179,686	115,645,354	331,534,332
	<b>Total Expenditure of P.1</b>	<b>447,179,686</b>	<b>115,645,354</b>	<b>331,534,332</b>
	<b>Total Expenditure of Vote</b>	<b>447,179,686</b>	<b>115,645,354</b>	<b>331,534,332</b>
Office of the County Secretary	<b>Programme 1: Policy, Leadership and Executive Coordination</b>			
	SP1. 1 Leadership and executive coordination	82,502,802	8,500,000	74,002,802
	<b>Total Expenditure of P.1</b>	<b>82,502,802</b>	<b>8,500,000</b>	<b>74,002,802</b>
	<b>Total Expenditure of Vote</b>	<b>82,502,802</b>	<b>8,500,000</b>	<b>74,002,802</b>
Office of the County Attorney	<b>Programme 1: Legal and Public Sector Advisory Services</b>			
	SP1. 1 Legal and advisory services	177,190,939	4,000,000	173,190,939
	<b>Total Expenditure of P.1</b>	<b>177,190,939</b>	<b>4,000,000</b>	<b>173,190,939</b>
	<b>Total Expenditure of Vote</b>	<b>177,190,939</b>	<b>4,000,000</b>	<b>173,190,939</b>
County Public Service Board	<b>Programme 1: Values and Principles of Public Service</b>			
	SP1. 1 Ethics, Governance and Public Service Values	83,949,489	14,333,786	69,615,703
	<b>Total Expenditure of P.1</b>	<b>83,949,489</b>	<b>14,333,786</b>	<b>69,615,703</b>
	<b>Total Expenditure of Vote</b>	<b>83,949,489</b>	<b>14,333,786</b>	<b>69,615,703</b>
Finance and Economic Planning	<b>Programme 1: Administration, Planning and Support Services</b>			
	SP 1. 1: Administration, Planning and Support Services.	290,703,038	51,011,069	239,691,969
	<b>Total Expenditure of Programme 1</b>	<b>290,703,038</b>	<b>51,011,069</b>	<b>239,691,969</b>
	<b>Programme 2: Public Financial Management</b>			
	SP 2.1: Accounting services	39,553,275	1,300,000	38,253,275
	SP 2.2: Financial Services and Reporting	3,200,000	1,700,000	1,500,000
	SP 2.3: Internal Audit Services	2,800,000	1,200,000	1,600,000
	SP 2.4: Supply Chain Management Services	12,000,000	1,000,000	11,000,000
	SP 2.5: County Asset Management Services	2,800,000	1,200,000	1,600,000
	<b>Total Expenditure of Programme 2</b>	<b>60,353,275</b>	<b>6,400,000</b>	<b>53,953,275</b>
	<b>Programme 3: Economic and Financial Policy Formulation and Management</b>			
	SP 3.1: County Economic Planning and Statistics	20,804,811	4,200,000	16,604,811

	<b>Total Expenditure of Programme 3</b>	<b>20,804,811</b>	<b>4,200,000</b>	<b>16,604,811</b>
	<b>Programme 4: Revenue Mobilization Services</b>			
	SP 4.1: Revenue Collection & Enhancement	20,400,000	4,850,000	15,550,000
	<b>Total Expenditure of Programme 4</b>	<b>20,400,000</b>	<b>4,850,000</b>	<b>15,550,000</b>
	<b>Programme 5: ICT and E-Government Services</b>			
	SP 5.1: ICT and E-Government Services	19,551,179	1,800,000	17,751,179
	<b>Total Expenditure of Programme 5</b>	<b>19,551,179</b>	<b>1,800,000</b>	<b>17,751,179</b>
	<b>TOTAL EXPENDITURE OF VOTE</b>	<b>411,812,303</b>	<b>68,261,069</b>	<b>343,551,234</b>
Education and Human Capital Development	<b>Programme 1: General Administration, Planning and Support Services</b>			
	SP 1.1 Administrative Services	492,691,488	87,083,941	405,607,547
	<b>Total Expenditure of Programme 1</b>	<b>492,691,488</b>	<b>87,083,941</b>	<b>405,607,547</b>
	<b>Programme 2: Early Childhood Education</b>			
	SP 2.1 Early Childhood Education	289,607,052	10,780,000	278,827,052
	<b>Total Expenditure of Programme 2</b>	<b>289,607,052</b>	<b>10,780,000</b>	<b>278,827,052</b>
	<b>Programme 3: Vocational &amp; Technical Training Services</b>			
	SP 3.1 Vocational & Technical Training Services	25,250,000	2,300,000	22,950,000
	<b>Total Expenditure of Programme 3</b>	<b>25,250,000</b>	<b>2,300,000</b>	<b>22,950,000</b>
	<b>Programme 4: Education Support Services</b>			
	SP 4.1 Education Support Services	466,500,000	145,163,200	321,336,800
	<b>Total Expenditure of Programme 4</b>	<b>466,500,000</b>	<b>145,163,200</b>	<b>321,336,800</b>
	<b>TOTAL EXPENDITURE OF VOTE</b>	<b>1,274,048,540</b>	<b>245,327,141</b>	<b>1,028,721,399</b>
Trade and Cooperative Development	<b>Programme 1: General Administration, Planning and Support Services</b>			
	SP1. 1 General administration & planning	40,489,411	7,242,800	33,246,611
	<b>Total Expenditure of P.1</b>	<b>40,489,411</b>	<b>7,242,800</b>	<b>33,246,611</b>
	<b>Programme 2: Cooperative Development and Management</b>			
	SP 2.1 Cooperative Development and Promotion	20,650,281	1,850,000	18,800,281
	<b>Total Expenditure of P.2</b>	<b>20,650,281</b>	<b>1,850,000</b>	<b>18,800,281</b>
	<b>Programme 3: Trade Development and Promotion</b>			
	SP 3.2 Trade Development and Promotion	265,064,774	2,700,000	262,364,774
<b>Total Expenditure of P.3</b>	<b>265,064,774</b>	<b>2,700,000</b>	<b>262,364,774</b>	
	<b>Total Expenditure of Vote</b>	<b>326,204,466</b>	<b>11,792,800</b>	<b>314,411,666</b>
Water, Energy, Environment and Climate Change	<b>Programme 1: General Administration, Planning and Support Services</b>			
	SP 1.1 Administrative Services	162,772,457	27,672,073	135,100,384
	<b>Total Expenditure of Programme 1</b>	<b>162,772,457</b>	<b>27,672,073</b>	<b>135,100,384</b>
	<b>Programme 2: Water and Sewerage Management Services</b>			
	SP 2.1 Water and Sewerage Management Services	1,636,036,012	61,100,000	1,574,936,012
	<b>Total Expenditure of Programme 2</b>	<b>1,636,036,012</b>	<b>61,100,000</b>	<b>1,574,936,012</b>
	<b>Programme 3: Energy and Natural Resources Management</b>			
SP 3.1 Energy and Natural Resources Management	23,700,000	2,700,000	21,000,000	

	<b>Total Expenditure of Programme 3</b>	<b>23,700,000</b>	<b>2,700,000</b>	<b>21,000,000</b>
	<b>Programme 4: Environment and Climate Change Management</b>			
	SP 4.1 Environment and Climate Change Management	61,619,187	2,200,000	59,419,187
	<b>Total Expenditure of Programme 4</b>	<b>61,619,187</b>	<b>2,200,000</b>	<b>59,419,187</b>
	<b>TOTAL EXPENDITURE OF VOTE</b>	<b>1,884,127,656</b>	<b>93,672,073</b>	<b>1,790,455,583</b>
Health Services	<b>Programme 1: General Administration, Planning and Support Services</b>			
	SP 1.1 Administrative Services	1,410,585,931	228,534,019	1,182,051,912
	<b>Total Expenditure of Programme 1</b>	<b>1,410,585,931</b>	<b>228,534,019</b>	<b>1,182,051,912</b>
	<b>Programme 2: Preventive, Promotive and Reproductive Health Services</b>			
	SP 2.1 Preventive, Promotive and Reproductive Health Services	216,694,813	6,500,000	210,194,813
	<b>Total Expenditure of Programme 2</b>	<b>216,694,813</b>	<b>6,500,000</b>	<b>210,194,813</b>
	<b>Programme 3: Curative, Rehabilitative and Referral Services</b>			
	SP 3.1 Curative, Rehabilitative and Referral Services	800,507,668	154,906,750	645,600,918
	<b>Total Expenditure of Programme 3</b>	<b>800,507,668</b>	<b>154,906,750</b>	<b>645,600,918</b>
	<b>TOTAL EXPENDITURE OF VOTE</b>	<b>2,427,788,412</b>	<b>389,940,769</b>	<b>2,037,847,643</b>
Social Development	<b>Programme 1: General administration &amp; planning</b>			
	SP1. 1 General administration & planning	33,519,696	7,685,132	25,834,564
	<b>Total Expenditure of P.1</b>	<b>33,519,696</b>	<b>7,685,132</b>	<b>25,834,564</b>
	<b>Programme 2: Women Empowerment and Affirmative Action</b>			
	SP 2.1 Women Empowerment and Affirmative Action	9,000,000	3,000,000	6,000,000
	<b>Total Expenditure of P.2</b>	<b>9,000,000</b>	<b>3,000,000</b>	<b>6,000,000</b>
	<b>Programme 3: Youth and Sports Development</b>			
	SP 3.1 Youth Empowerment and Sports Development	28,575,276	3,000,000	25,575,276
	<b>Total Expenditure of P.3</b>	<b>28,575,276</b>	<b>3,000,000</b>	<b>25,575,276</b>
	<b>Programme 4: Culture, Tourism and Library Development Services</b>			
	SP 4.1 Culture and Gender Development Promotion	27,850,000	3,200,000	24,650,000
	<b>Total Expenditure of P.4</b>	<b>27,850,000</b>	<b>3,200,000</b>	<b>24,650,000</b>
	<b>Programme 5: Disaster Management</b>	<b>27,850,000</b>	<b>3,200,000</b>	<b>24,650,000</b>
	SP 5.1 Disaster Preparedness and Management	605,398,642	2,000,000	603,398,642
	<b>Total Expenditure of P.5</b>	<b>605,398,642</b>	<b>2,000,000</b>	<b>603,398,642</b>
	<b>Total Expenditure of Vote</b>	<b>704,343,614</b>	<b>18,885,132</b>	<b>685,458,482</b>
Agriculture, Livestock and Fisheries Development	<b>Programme 1: General Administration, Planning and Support Services</b>			
	SP 1.1 Administrative Services	121,096,434	22,577,995	98,518,439
	<b>Total Expenditure of P.1</b>	<b>121,096,434</b>	<b>22,577,995</b>	<b>98,518,439</b>
	<b>Programme 2: Livestock Production and Management</b>			
	SP 2.1 Livestock Resources Management and Development	216,367,443	29,600,000	186,767,443
	<b>Total Expenditure of P.2</b>	<b>216,367,443</b>	<b>29,600,000</b>	<b>186,767,443</b>

	<b>Programme 3: Food Security and Sustainable Agriculture</b>			
	SP 3.1 Crop Management and Development	126,000,000	4,800,000	121,200,000
	SP 3.2 Kenya Climate Agricultural Sector Program (KCSAP)	102,000,000	-	-
	SP 3.3 Agricultural Sector Development Support Program (ASDSP)	9,757,207	-	-
	SP 3.4 Emergency Locust Response Program (ELRP)	180,282,153	-	-
	SP 3.5 Food Security Resilience Project (FSRP)	22,000,000	-	-
	SP 3.6 Conditional Grant for Provision of Fertilizer Subsidy Programme	13,777,962	-	-
	<b>Total Expenditure of P.3</b>	<b>453,817,322</b>	<b>4,800,000</b>	<b>121,200,000</b>
	<b>Programme 4: Irrigation Development and Management</b>			
	SP 4.1 Irrigation Development and Management	65,684,348	2,350,000	63,334,348
	<b>Total Expenditure of P.4</b>	<b>65,684,348</b>	<b>2,350,000</b>	<b>63,334,348</b>
	<b>Total Expenditure for Vote</b>	<b>856,965,547</b>	<b>59,327,995</b>	<b>797,637,552</b>
Roads, Transport and Public Works	<b>Programme 1: General Administration and Support Services</b>			
	SP 1.1 Administrative Services	150,295,375	26,041,667	124,253,708
	<b>Total Expenditure of Programme 1</b>	<b>150,295,375</b>	<b>26,041,667</b>	<b>124,253,708</b>
	<b>Programme 2: Roads and Transport Infrastructure Development</b>			
	SP 2.1 Road and Air Transport Infrastructure Development	661,904,594	22,800,000	639,104,594
	<b>Total Expenditure of Programme 2</b>	<b>661,904,594</b>	<b>22,800,000</b>	<b>639,104,594</b>
	<b>Programme 3: Public Works and Management</b>			
	SP 3.1 Public Works and Management	34,856,126	2,800,000	32,056,126
	<b>Total Expenditure of Programme 3</b>	<b>34,856,126</b>	<b>2,800,000</b>	<b>32,056,126</b>
		<b>TOTAL EXPENDITURE OF VOTE</b>	<b>847,056,095</b>	<b>51,641,667</b>
Lands, Housing and Physical Planning	<b>Programme 1: General Administration, Planning and Support Services</b>			
	SP 1.1 Administrative Services	59,567,253	10,449,810	49,117,443
	<b>Total Expenditure of Programme 1</b>	<b>59,567,253</b>	<b>10,449,810</b>	<b>49,117,443</b>
	<b>Programme 2: Land Use Planning and Survey</b>			
	SP 2.1 Land Use Planning and Survey	111,148,982	2,000,000	109,148,982
	<b>Total Expenditure of Programme 2</b>	<b>111,148,982</b>	<b>2,000,000</b>	<b>109,148,982</b>
	<b>Programme 3: Physical Planning Housing and Urban Development</b>			
	SP 3.1 Physical Planning Housing and Urban Development	508,051,158	84,650,000	423,401,158
	<b>Total Expenditure of Programme 3</b>	<b>508,051,158</b>	<b>84,650,000</b>	<b>423,401,158</b>
	<b>Programme 4: Solid Waste Management</b>			
SP 4.1 Solid Waste Management	84,900,000	7,400,000	77,500,000	
<b>Total Expenditure of Programme 4</b>	<b>84,900,000</b>	<b>7,400,000</b>	<b>77,500,000</b>	
	<b>TOTAL EXPENDITURE OF VOTE</b>	<b>763,667,392.85</b>	<b>104,499,810.05</b>	<b>659,167,582.80</b>
	<b>Programme 1: General Administration, Planning and Support Services</b>			

Public Service Management	SP 1.1 Administration and support services	1,307,027,419	248,221,543	1,058,805,876
	<b>Total Expenditure of Programme 1</b>	<b>1,307,027,419</b>	<b>248,221,543</b>	<b>1,058,805,876</b>
	<b>Programme 2: Human Resources Management and Development</b>			
	SP 2.1 Human Resources Management	135,450,000	4,400,000	131,050,000
	<b>Total Expenditure of Programme 2</b>	<b>135,450,000</b>	<b>4,400,000</b>	<b>131,050,000</b>
	<b>Programme 3: Devolved Governance, Civic Education and Conflict Management</b>			
	SP 3.1 Devolved Governance and Enforcement Services	111,072,520	9,200,000	101,872,520
	SP 3.2 Civic Education and Public Participation	7,500,000	2,200,000	5,300,000
	SP 3.3 De-Radicalization and Countering Violent Extremism	17,530,000	3,100,000	14,430,000
	SP 3.4 Community Cohesion and Conflict Management	15,800,000	3,600,000	12,200,000
	<b>Total Expenditure of Programme 3</b>	<b>151,902,520</b>	<b>18,100,000</b>	<b>133,802,520</b>
<b>Total Expenditure of Vote</b>	<b>1,594,379,938</b>	<b>270,721,543</b>	<b>1,323,658,395</b>	
County Assembly	<b>Programme 1: Legislation and Representation</b>			
	SP1. 1 Legislation and Representation	1,133,000,000	123,499,332	1,009,500,668
	<b>Total Expenditure of P.1</b>	<b>1,133,000,000</b>	<b>123,499,332</b>	<b>1,009,500,668</b>
	<b>Total Expenditure of Vote</b>	<b>1,133,000,000</b>	<b>123,499,332</b>	<b>1,009,500,668</b>
<b>TOTAL BUDGET</b>		<b>13,014,216,880</b>	<b>1,580,048,470</b>	<b>11,434,168,410</b>

Source: County Treasury, Mandera County Government

### 3.4 Settlement of Pending bills

At the beginning of FY 2023/24, the County had pending bills amounting to Kshs.3.1 billion, comprising of Kshs.2.36 billion for development expenditure and Kshs.736.5 million for recurrent activities. No payments were made towards the settlement of pending bills in the reporting period. Therefore, as of 30th September 2023, the outstanding amount was Kshs.3.1 billion.

#### **4.0 IMPLEMENTATION CHALLENGES, LESSONS LEARNT AND WAY FORWARD**

Mandera County Government experienced several challenges that affected budget implementation during the first quarter of the financial year 2023/2024. These are:

##### **Delay in approval of budget**

The County's budget approval process was affected by the Mandera County Assembly Members' decision to suspend their sessions to protest withdrawal of allowances by the Salaries and Remuneration commission and push the national government to address their grievances.

##### **IFMIS connectivity challenges**

Recurring IFMIS breakdowns decelerate the approval of procurement requests and lead to delays in payments to suppliers thus slowing down the County's ability to absorb funds in a timely manner.

##### **High public expectation**

Increased awareness of members of the public on their rights through numerous public participation and community engagement programmes has seen an increase in agitation for better service delivery hence creating expectation pressure. This was further intensified by the political activities and change in leadership both at the National and County levels.

##### **Under-performance of own revenue collection**

This was due to, amongst other reasons the poor economic status of the residents in this county as well as the increase in prices of commodities. With Covid-19 having dwindled economic potential and the persistent biting drought in the region rendering residents needy, the OSR collection efforts didn't meet expectations. Insecurity in the region also affected collections of revenues greatly.

## **5.0 RECOMMENDATIONS**

The County has made progress in addressing some of the challenges previously identified as affecting budget implementation. The following lessons learnt in the prior financial periods shall be replicated in the budget implementations:

- The County Government should continue liaising and cooperating with the National Government for timely release of funds as per disbursement schedule to foster smooth operations and successful project implementations.
- The County Government should also keep liaising with the Controller of Budget to avoid limitations in expenditure to ensure proper implementation of planned projects.
- The County should come up with measures to address underperformance in own source revenue collection so as to ensure the approved budget is fully financed.
- Departments tasked with revenue collection should capacity build their human capital so as to increase their efficiency and productivity.
- Civic education- building the capacities for communities to understand the roles played by both the National and County Government to avoid scenarios where the residents demand the County Government starts planning and financing of functions under the National Government or vice versa.
- Engage the National Government to invest in the security sector to curb attacks from militia groups.